

ABERDEEN CITY COUNCIL

COMMITTEE	Finance and Resources
DATE	7 December 2022
EXEMPT	No
CONFIDENTIAL	No
REPORT TITLE	Complex Care Strategic Business Case
REPORT NUMBER	ACHSCP/22/296
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CHIEF OFFICER	Sandra MacLeod
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TERMS OF REFERENCE	1.1.4

1. PURPOSE OF REPORT

- 1.1 The purpose of this report is to provide details of the intended strategic direction for provision of complex care accommodation in the City within a Strategic Business Case, and seek approval to proceed hereafter to production of an Outline Business Case.

2. RECOMMENDATION(S)

That the Committee:-

- 2.1 Note the contents of the Strategic Business Case appended
- 2.2 Instruct the Chief Officer – Capital to progress to Outline Business Case and to report back the outcome to this Committee in March 2023

3. CURRENT SITUATION

- 3.1 What is Complex Care?

There is a small, yet growing number, of people who have Complex Care needs. There is a range of national work taking place, which includes ACHSCP, aligned to the [Coming Home Implementation Report](#) including the allocation of a £20m Community Living Change Fund (CLCF), with a one-off allocation to all Health and Social Care Partnerships (HSCPs); designed to support service development for learning disability Complex Care, with a focus on inappropriate Out of Area (OOA) placements and Delayed Discharge from Hospital.

- 3.2 So what is the current and future need?

As it stands a total of 31 people require Complex Care provision. Need can change very quickly, and these numbers may change at pace. There is a link between inappropriate services, environments, and placement breakdown. In relation to the transition of young people into adult service alone, there are between 6 and 12 referrals per year where young people are currently in OOA placements. This would typically indicate that a high proportion of these young people would meet the criteria for Complex Care. It is estimated that by 2028, there will be around 80 people residing in the city who have complex care needs.

3.3 Now what are the accommodation requirements?

At present there are an insufficient number of services/placements locally for people with Complex Care needs. A widely acknowledged issue is for the provision of suitable accommodation for people with Complex Care needs. The built environment affects the way support models can be delivered, and if unsuitable, can lead to challenges in the management of need and communication, often resulting in challenging behaviour.

3.4 At Aberdeen Health Social Care Partnership's JJB Meeting on 11 October 2022, the Board resolved:- (i) to approve the Complex Care Market Position Statement (embedded in appendix A)

(ii) to note that progress on delivery of the Complex Care Market Position Statement would be reported to the Integration Joint Board annually;

(iii) to note that finance specific updates would be reported annually (at a minimum) to the Risk, Audit and Performance Committee;

(iv) to instruct the Chief Officer to continue to explore with partners future new building and property redevelopment opportunities to provide facilities for people requiring complex care; and

(v) to instruct the Chief Officer to continue to work jointly with the Chief Officer for Children & Family Services to ensure planning and provision of complex care for young people moving into adulthood."

3.5 Given the aforementioned, it is recommended that authority is given to develop an Outline Business Case to help meet the need for the growing number of people with complex care for suitable accommodation. This will enable the Council and ACHSCP to identify detailed specifications and costs associated with making provision for our citizens with complex care needs.

3.6 As the ACHSCP are unable to borrow in their own right there is a need for the Council to undertake the outline business case to allow the Committee to determine whether they wish to proceed to building a new accommodation unit through a Final Business Case. This would be facilitated through a model that covers any costs to the Council (i.e. nil net cost). The Strategic business case is appended to this report.

4. FINANCIAL IMPLICATIONS

4.1 Based on the information provided on financing of Complex Care accommodation it is recommended in the Strategic Business Case that:

1. ACHSCP contribute £876,000 (Community Living Change Funding) as a one-off contribution to capital developments costs by way of transfer to ACC
2. ACHSCP also contribute £150,000 per year to cover the cost of Staff accommodation resources which are not payable by housing benefit in addition to providing a budget for increased/multiple repair work which might otherwise be payable by a tenant. This would be part funded by any efficiencies made by new care packages compared to the current cost of care (see Funding Model spreadsheet)
3. The remaining additional revenue pressure estimated at £331,006 per year for 30 years (consisting primarily of capital financing costs) requires confirmation of assurance on the model being proposed and agreement as to how this will be financed by the ACHSCP.

5. LEGAL IMPLICATIONS

- 5.1 There are no direct legal implications arising from the recommendations of this report.

6. ENVIRONMENTAL IMPLICATIONS

- 6.1 There will be environmental impacts in the development of local services/accommodation which are equivalent to existing general needs housing provision (scale dependant). Assessment of such impacts will require to be undertaken based on the progressed option(s) and by the teams/services involved in the design and development work associated with these option(s).

7. RISK

The assessment of risk is considered to be consistent with the Council's Risk Appetite Statement. A Risk Log is embedded in the Strategic Business Case appended.

8. OUTCOMES

<u>COUNCIL DELIVERY PLAN 2022-2023</u>	
Impact of Report	
<p>Aberdeen City Council Policy Statement</p> <p><u>Working in Partnership for Aberdeen</u></p>	<p>The proposals within this report support the delivery of the following aspects of the policy statement:-</p> <ul style="list-style-type: none"> • Via provision of affordable housing for people with complex care needs, supporting Homes for the Future and Caring for Each Other.
<u>Aberdeen City Local Outcome Improvement Plan 2016-26</u>	
<p>Prosperous Economy Stretch Outcomes</p>	<p>The proposals within this report support the building of new council housing. This will provide a much</p>

	needed boost to the local economy, via provision of employment opportunities (including apprenticeships) and by supporting local businesses (e.g. cafes and takeaways) during the construction phase and beyond. This links well to “400 unemployed Aberdeen City residents supported into Fair Work by 2026” and “500 Aberdeen City residents upskilled/ reskilled to enable them to move into, within and between economic opportunities as they arise by 2026”.
Prosperous People Stretch Outcomes	<p>The proposals within this report support the delivery of LOIP Stretch Outcome 5, “90% of Children and young people will report that their experiences of mental health and wellbeing have been listened to by 2026.” This paper seeks approval to progress with specialist accommodation provision which will ensure sustainable housing for children and young people in the future.</p> <p>It also supports LOIP Stretch Outcome 11 “Healthy life expectancy (time lived in good health) is five years longer by 2026.” This paper will support health by providing high quality and sustainable housing solutions.</p>

9. IMPACT ASSESSMENTS

Assessment	Outcome
Integrated Impact Assessment	Not required at this stage.
Data Protection Impact Assessment	Not required.
Other	A Health Inequalities Impact Assessment is embedded within the Strategic Business Case appended.

10. BACKGROUND PAPERS

- 10.1 Scottish Government and COSLA, Coming Home Implementation: report from the Working Group on Complex Care and Delayed Discharge, February 2022

11. APPENDICES

- 11.1 Complex Care Strategic Business Case

12. REPORT AUTHOR CONTACT DETAILS

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